Calendar No. 691

82D CONGRESS, 1st Session | SENATE | REPORT No. 732

LEGISLATIVE BRANCH APPROPRIATION BILL, 1952

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SEPTEMBER 12 (legislative day, SEPTEMBER 4), 1951.—Ordered to be printed

Mr. ELLENDER, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 4496]

The Committee on Appropriations, to whom was referred the bill (H. R. 4496) making appropriations for the legislative branch for the fiscal year ending June 30, 1952, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made.

Amount of bill as passed House	$60,335,370
Amount of increase by Senate committee	13,432,281
Amount of bill as reported to Senate	73,767,651
Amount of appropriations, 1951	72,136,254
Amount of regular and supplemental estimates for 1952	81,921,586
The bill as reported to the Senate—	
Under the estimates for 1952	8,153,935
Exceeds the appropriations for 1951	1,631,397

General Statement

The bill as reported to the Senate amounts to $73,767,651, which is $13,432,281 in excess of the amount proposed by the House, $8,153,935 below the budget estimates, and $1,631,397 in excess of the appropriations for 1951. The large increase in the Senate bill over the House bill is due to the fact that following the practice adopted by the House no action was taken by that body on purely Senate items. This accounts for $13,097,421 of a total increase of $13,432,281.

SENATE

The committee recommends a total of $12,342,749 for the Senate, which is $798,165 below the amount of $13,140,914 appropriated for 1951, and $116,383 above the budget estimates of $12,226,366. The increase over the budget estimates is accounted for by increases of $14,000 to each of the Policy Committees of the Senate, $29,100 for stationery for Senators, $9,620 for the Office of the Secretary, $77,883 for the Sergeant at Arms and Doorkeeper, $2,747 for reporting proceedings of the Senate, and $2,565 for air mail and special delivery stamps. These increases amount to $149,915, but decreases of $8,532 for the Joint Committee on Printing and $25,000 for inquiries and investigations makes the net increase $116,383.

The committee felt that some increases in the basic salaries of the lower-paid employees were justifiable and accordingly has granted increases totaling $87,503. These increases have been given to the lowest-paid employees under the Secretary of the Senate and the Sergeant at Arms and Doorkeeper.

Your committee feels strongly that committees of the Senate should not continue, from year to year, to employ professional and clerical assistants—in addition to the number permitted by the Legislative Reorganization Act of 1946—when such personnel is not on a contingent basis within the proper meaning of that word. It has been the practice for committees to request funds for such continuing employment—often extending over several years—out of the contingent funds of the Senate. It is your committee's recommendation that the Committee on Rules and Administration consider this problem and submit to the Senate an amendment to the Legislative Reorganization Act of 1946 which will correct this situation, before the next annual legislative appropriation bill comes up for consideration.

ARCHITECT OF THE CAPITOL

Following the practice established by the House, the bill as it came to the Senate made no provision for the maintenance of the Senate Office Building or for subway transportation. Accordingly the Senate committee has added these items to the bill. For subway transportation the Senate recommends the sum of $2,600 which is the same as the appropriation for 1951 and the estimate for 1952. For the Senate Office Building the amount recommended is $733,572, which is an increase of $89,672 over the appropriation for 1951 and $12,772 in excess of the budget estimate. The $12,772 over the budget estimate is due to increases in the basic salaries of the unclassified employees—

elevator operators from $1,200 to $1,500 and female attendants in ladies' retiring rooms from $1,500 and $1,560 to $1,800. Of the $89,672 increase over the appropriations for 1951, $28,000 is for remodeling certain space in the Senate Office Building to make it available for office use and for air-conditioning the space now used by the folding room, $12,772 is for increased salaries for unclassified employees, $10,000 for rugs, $10,000 for replacing the refrigerating plant for drinking water in Senators' offices, and the remainder for furniture and equipment and other miscellaneous expenses.

The committee has also added an item of $18,500 for Senate restaurants for the purpose of enlarging the coffee shop now under construction in the basement of the Senate Office Building so as to provide cafeteria service.

LIBRARY OF CONGRESS

The committee recommends the sum of $8,710,160 for all of the activities of the Library of Congress, which is $154,880 in excess of the appropriations for 1951, $728,040 below the budget estimates, and $254,880 above the amount proposed by the House. For the Legislative Reference Service the committee recommends the sum of $810,000 which is $112,100 below the estimates, $20,000 above the appropriation for 1951, and $110,000 above the amount proposed by the House. This amount should enable the Legislative Reference Service to maintain its present personnel strength but will not permit of any expansion.

The remainder of the increase granted the Library of Congress will provide for automatic within-grade promotions and make provision for the extra day in the fiscal year 1952. No new employees have been provided for.

The committee recommends that the following paragraph relative to the employment of aliens be added to the bill:

Not to exceed ten positions in the Library of Congress may be exempt from the provisions of section 1302 of chapter XIII of the Supplemental Appropriation Act, 1952, but the Librarian shall not make any appointment to any such position until he has ascertained that he cannot secure for such appointment a person in any of the three categories specified in such section 1302 who possesses the special qualifications for the particular position and also otherwise meets the general requirements for employment in the Library of Congress.

LOYALTY AND SECURITY INVESTIGATION OF COMMITTEE CLERKS

The committee recommends that the following provisos be added to the provision in the bill requiring affidavits of persons employed under the provisions of this act that they have not engaged in a strike against the Government of the United States and that such persons have not advocated and are not members of an organization that advocates the overthrow of the Government of the United States by force or violence. The effect of this amendment is to require in the case of committee employees of the Senate and House of Representatives that such affidavits shall be transmitted to the Civil Service Commission for investigation as to the loyalty and security of such persons as Government employees:

Provided further, That such affidavits heretofore filed by persons who on the date of enactment of this Act are employees of committees of the Senate or House of Representatives, or joint committees thereof, or hereafter filed by employees of such committees, shall be transmitted by the Secretary of the Senate and the Clerk of the House,

respectively, to the Civil Service Commission for investigation as to the loyalty and security of such persons as Government employees: Provided further, That in the event the Civil Service Commission discovers evidence of disloyalty or that any such person may be a security risk, the matter shall then be referred to the Federal Bureau of Investigation for a full field investigation: Provided further, That the report of such investigation shall be filed with the chairman of the committee employing the person with respect to whom such investigation is made:

Increases and Limitations

The changes recommended by the committee in the amounts of the House bill are as follows:

Senate:

Salaries and allowances of Senators and expense allowance of Vice President:	
Compensation of Senators	$1, 200, 000
Mileage of the President of the Senate and of Senators	51, 000
Expense allowance of Senators	240, 000
Expense allowance of Vice President	10, 000
Total, Senators	1, 501, 000
Salaries, officers and employees:	
Vice President's Office:	
Compensation of Vice President	30, 000
Clerical assistance	50, 370
Chaplain	2, 646
Office of the Secretary	364, 850
Committee employees	1, 529, 685
Conference committees:	
Majority, clerical salaries	30, 280
Minority, clerical salaries	30, 280
Administrative and clerical assistants to Senators	5, 041, 545
Office of Sergeant at Arms and Doorkeeper, salaries	1, 130, 628
Offices of the Secretary for the Majority, and the Secretary of the Minority, salaries	57, 060
Total, salaries of officers and employees	8, 267, 344
Contingent expenses of the Senate:	
Legislative reorganization	100, 000
Senate policy committees	119, 430
Joint Committee on the Economic Report	125, 585
Joint Committee on Atomic Energy	160, 135
Joint Committee on Printing	43, 333
Vice President's automobile	5, 480
Automobile for the President pro tempore	5, 480
Automobiles for majority and minority leaders	10, 960
Reporting Senate proceedings	125, 532
Services in cleaning, repairing and varnishing furniture	2, 900
Materials for furniture, etc	18, 000
Inquiries and investigations	882, 000
Folding documents	28, 875
Materials for folding	1, 500
Fuel, and so forth	2, 000
Senate Restaurants	42, 500
Motor vehicles	9, 560
Miscellaneous items	786, 895
Packing boxes	3, 000
Postage stamps	825
Air-mail and special-delivery stamps	12, 815
Stationery	87, 600
Total contingent expenses	2, 574, 405

INCREASES AND LIMITATIONS—Continued

Senate—Continued

General provisions:

The following general provisions affecting the Senate are recommended for inclusion in the bill:

The Sergeant at Arms is authorized and directed to secure suitable office space in post office or other Federal buildings in the State of each Senator for the use of such Senator and in the city to be designated by him: Provided, That in the event suitable space is not available in such buildings and a Senator leases or rents office space elsewhere, the Sergeant at Arms is authorized to approve for payment, from the contingent fund of the Senate, vouchers covering bona fide statements of rentals due in an amount not exceeding $900 per annum for each Senator.

The Secretary of the Senate and the Sergeant at Arms are authorized and directed to protect the funds of their respective offices by purchasing insurance in an amount necessary to protect said funds against loss. Premiums on such insurance shall be paid out of the contingent fund of the Senate, upon vouchers approved by the Chairman of the Committee on Rules and Administration.

Salaries or wages paid out of the foregoing items under "Contingent expenses of the Senate" shall be computed at basic rates as authorized by law, plus increase and additional compensation as provided by the "Federal Employees Pay Act of 1945," as amended, and the "Second Supplemental Appropriation Act, 1950."

Changes made herein relating to the title or rate of compensation of any position under the Secretary of the Senate or the Sergeant at Arms and Doorkeeper shall take effect on the first day of the first month following enactment of this Act.

Total, Senate	$12,342,749

House of Representatives:

Office of the Clerk:	
Increase in base pay of telephone operators from $1,800 to $1,980	13,383
Office of Sergeant at Arms:	
Increase in base pay of lieutenants and special officers, police force from $2,200 to $2,340; sergeants from $2,120 to $2,280, and privates from $2,000 to $2,160	16,801
Total House of Representatives	30,184

Joint committee on reduction of nonessential Federal expenditures	20,000

Architect of the Capitol:

Subway transportation	2,600
Senate Restaurants, repairs, improvements, etc	18,500
Senate Office Building, maintenance	733,572
Capitol Buildings, increase in base pay of elevator operators from $1,200 to $1,500 per annum	9,932
House Office Buildings, increase in base pay of elevator operators from $1,200 to $1,500 per annum	19,864
Total, Architect of the Capitol	784,468

INCREASES AND LIMITATIONS—Continued

Library of Congress:

Salaries, Library proper	$80, 204
Copyright office	24, 510
Legislative reference	110, 000

The committee recommends that the words "*printing and binding*" be added to the appropriating language and the following proviso be deleted:

: *Provided*, That no part of this appropriation may be used to pay any salary or expense in connection with any publication, or preparation of material therefor (except the Digest of Public General Bills), to be issued by the Library of Congress

Distribution of catalog cards	14, 791
Union catalogs	2, 430
Miscellaneous expenses of the Library	10, 000
Library buildings, salaries and expenses	12, 945
Total, Library of Congress	254, 880
Total increase	13, 432, 281
Amount of bill as reported to Senate	75, 767, 651

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1951 AND ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1952

Object	Appropriations, 1951	Budget estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1951	Estimates, 1952	House bill
SENATE							
Senators:							
Salaries	$1,200,000	$1,200,000		$1,200,000			+$1,200,000
Mileage	51,000	51,000		51,000			+51,000
Expense allowance	240,000	240,000		240,000			+240,000
Expense allowance of Vice President	10,000	10,000		10,000			+10,000
Beneficiaries of deceased Senators	25,000				−$25,000		
Salaries, officers and employees:							
Vice President's office:							
Compensation of Vice President	30,000	30,000		30,000			+30,000
Clerical assistance	50,370	50,370		50,370			+50,370
Chaplain	2,646	2,646		2,646			+2,646
Office of the Secretary	355,230	355,230		364,850	+9,620	+$9,620	+364,850
Committee employees	[1] 1,529,685	[1] 1,529,685		1,529,685			+1,529,685
Conference committees:							
Majority, clerical salaries	30,280	30,280		30,280			+30,280
Minority, clerical salaries	30,280	30,280		30,280			+30,280
Administrative and clerical assistants to Senators	5,036,185	5,041,545		5,041,545	+5,360		+5,041,545
Office of Sergeant at Arms and Doorkeeper, salaries	1,044,360	1,052,745		1,130,628	+86,268	+77,883	+1,130,628
Office of secretaries for the majority and minority, salaries	57,060	57,060		57,060			57,060

[1] Includes $88,645 for the Select Committee on Small Business carried as a separate paragraph for 1951.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in the bill for 1952—Continued

Object	Appropriations, 1951	Budget estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1951	Estimates, 1952	House bill
Senate—Continued							
Contingent expenses:							
Legislative reorganization	$100,000	$100,000		$100,000			+$100,000
Senate policy committees	91,430	91,430		119,430	+$28,000	+$28,000	+119,430
Joint Committee on the Economic Report	125,585	125,585		125,585			+125,585
Joint Committee on Atomic Energy	160,135	160,135		160,135			+160,135
Joint Committee on Printing	33,180	51,865		43,333	+10,153	−8,532	+43,333
Committee on Interstate and Foreign Commerce	200,000				−200,000		
Vice President's automobile	5,480	5,480		5,480			+5,480
Automobile for the President pro tempore	5,480	5,480		5,480			+5,480
Automobiles for majority and minority leaders	10,960	10,960		10,960			+10,960
Reporting Senate proceedings	122,785	122,785		125,532	+2,747	+2,747	+125,532
Furniture:							
For services in cleaning, etc	2,900	2,900		2,900			+2,900
Materials, repairs, etc	35,878	18,000		18,000	−17,878		+18,000
Inquiries and investigations	1,382,000	907,000		882,000	−500,000	−25,000	+882,000
Folding documents	28,875	28,875		28,875			+28,875
Materials for folding	1,500	1,500		1,500			+1,500
Fuel, etc	2,000	2,000		2,000			+2,000
Senate restaurants	42,500	42,500		42,500			+42,500

Motor vehicles	9,560	9,560		9,560			+9,560
Miscellaneous items	986,895	786,895		786,895	−200,000		+786,895
Packing boxes	3,000	3,000		3,000			+3,000
Postage stamps	825	825		825			+825
Air-mail and special-delivery stamps	10,250	10,250		12,815	+2,565	+2,565	+12,815
tationery	87,600	58,500		87,600		+29,100	+87,600
Total, Senate	13,140,914	12,226,366		12,342,749	−798,165	+116,383	+12,342,749
HOUSE OF REPRESENTATIVES							
Members and Delegates:							
Salaries	5,492,500	5,492,500	$5,492,500	5,492,500			
Mileage and expenses	1,273,500	1,273,500	1,273,500	1,273,500			
Salaries, officers and employees:							
Speaker's office	43,400	43,400	43,400	43,400			
Speaker's table	27,895	30,490	30,490	30,490	+2,595		
Office of the Chaplain	6,555	6,555	6,555	6,555			
Clerk's office	543,785	[1] 580,460	580,460	593,843	+50,058	+13,383	+13,383
Committee employees	1,600,000	[2] 1,766,000	1,700,000	1,700,000	+100,000	−66,000	
Sergeant at Arms office	325,600	331,605	331,605	348,406	+22,806	+16,801	+16,801
Doorkeeper's office	570,710	581,625	581,625	581,625	+10,915		
Special and minority employees (several items)	150,325	[3] 162,315	162,315	162,315	+11,990		
Postmaster's office	161,240	161,240	161,240	161,240			
Official reporters	114,935	114,935	114,935	114,935			
Committee reporters	94,390	94,390	94,390	94,390			
Studies and investigations, Committee on Appropriations	185,000	[4] 225,000	225,000	225,000	+40,000		

[1] Includes $2,400 in H. Doc. 129.
[2] Includes $16,000 in H. Doc. 76.
[3] Includes $580 in H. Doc. 151.
[4] Includes $75,000 in H. Doc. 129.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in the bill for 1952—Continued

Object	Appropriations, 1951	Budget estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1951	Estimates, 1952	House bill
HOUSE OF REPRESENTATIVES—continued							
Clerk hire, Members and Delegates	$8,844,150	$8,844,150	$8,844,150	$8,844,150			
Contingent expenses:							
Furniture	236,000	177,000	175,000	175,000	−$61,000	−$2,000	
Miscellaneous items	462,000	260,000	250,000	250,000	−212,000	−10,000	
Reported hearings	100,000	100,000	100,000	100,000			
Special and select committees	750,000	800,000	800,000	800,000	+50,000		
Joint Committee on Internal Revenue Taxation	180,000	180,000	180,000	180,000			
Coordinator of Information, salaries and expenses	69,000	69,000	69,000	69,000			
Telegraph and telephone	377,000	[5] 1,077,000	1,077,000	1,077,000	+700,000		
Stationery (revolving fund)	218,000	[6] 350,400	350,400	350,400	+132,400		
Attending physician's office	6,985	8,985	8,985	8,985	+2,000		
Postage stamps	35,400	35,600	35,600	35,600	+200		
Folding documents	90,000	85,000	85,000	85,000	−5,000		
Revision of laws	12,600	12,600	12,600	12,600			
Speaker's automobile	10,675	6,175	6,175	6,175	−4,500		
Special nonrecurring items	50,000				−50,000		
Total, House of Representatives	22,031,645	22,869,925	22,791,925	22,822,109	+790,464	−47,816	+$30,184

CAPITOL POLICE							
General expenses	17,900	17,900	17,900	17,900			
Additional protection	14,515	14,515	14,515	14,515			
Total, Capitol Police	32,415	32,415	32,415	32,415			
LEGISLATIVE COUNSEL							
Salaries and expenses	199,500	205,000	205,000	205,000	+5,500		
JOINT COMMITTEE ON NONESSENTIAL FEDERAL EXPENDITURES							
Expenses	20,000			20,000		+20,000	+20,000
EDUCATION OF HOUSE AND SENATE PAGES							
Expenses	32,800	33,580	29,850	29,850	−2,950	−3,730	
MISCELLANEOUS							
Statement of appropriations	4,000	4,000	4,000	4,000			
ARCHITECT OF THE CAPITOL							
Architect's office, salaries	132,700	134,300	134,300	134,300	+1,600		
Capitol buildings, repairs, etc.:							
Regular item	606,500	731,400	731,400	741,332	+134,832	+9,932	+9,932
Completion of rotunda frieze		20,000	20,000	20,000	+20,000		
House and Senate improvements (roof and Chamber)	268,000				−268,000		
Capitol Grounds, care and improvement	216,000	220,600	220,600	220,600	+4,600		
Legislative garage	31,800	31,800	31,800	31,800			
Subway transportation	2,600	2,600		2,600			+2,600
Senate Office Building	643,900	[8] 720,800		733,572	+89,672	+12,772	+733,572
Senate restaurants	30,000	18,500		18,500	−11,500		+18,500
House Office Buildings, maintenance	899,300	941,700	941,700	961,564	+62,264	+19,864	+19,864
Capitol power plant (operation)	1,316,500	1,267,600	1,267,600	1,267,600	−48,900		
Capitol power plant, changes and improvements	4,000,000	5,000,000	3,000,000	3,000,000	−1,000,000	−2,000,000	

[8] Includes $700,000 in H. Doc. 151.
[9] Includes $131,400 in H. Doc. 166.
[9] Includes $39,800 submitted in H. Doc. No. 116 and $28,000 in S. Doc. No. 52.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in the bill for 1952—Continued

Object	Appropriations, 1951	Budget estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (−), Senate bill compared with—		
					Appropriations, 1951	Estimates, 1952	House bill
ARCHITECT OF THE CAPITOL—continued							
Library buildings and grounds:							
Salaries	$215,300	(7)			−$215,300		
Sunday opening, salaries	14,700	(7)			−14,700		
Repairs and maintenance	74,100	(7)			−74,100		
Structural and mechanical care		[8] $684,700	$320,000	$320,000	+320,000	−$364,700	
Furniture and furnishings	72,000	165,300	50,000	50,000	−22,000	−115,300	
Total, Architect of the Capitol	8,523,400	9,939,300	6,717,400	7,501,868	−1,021,532	−2,437,432	+$784,468
BOTANIC GARDEN							
Salaries and expenses	196,500	199,500	199,500	199,500	+3,000		
LIBRARY OF CONGRESS							
Salaries, Library proper	3,044,000	3,511,000	3,044,000	3,124,204	+80,204	−386,796	+80,204
Copyright Office, salaries	890,000	950,600	890,000	914,510	+24,510	−36,090	+24,510
Legislative Reference Service, salaries and expenses	790,000	922,100	700,000	810,000	+20,000	−112,100	+110,000
Catalog cards, distribution of	552,100	586,800	552,100	566,891	+14,791	−19,909	+14,791
Union catalogs, salaries and expenses	77,000	89,300	77,000	79,430	+2,430	−9,870	+2,430
Increase of the Library:							
General	270,000	330,000	270,000	270,000		−60,000	
Law library	85,500	95,000	85,500	85,500		−9,500	
Books for Supreme Court	22,500	25,000	22,500	22,500		−2,500	
Microfilming weekly newspapers		15,000				−15,000	

Books for adult blind	1,000,000	1,000,000	1,000,000	1,000,000			
Printing and binding:							
General	450,000	483,000	450,000	450,000		−33,000	
Catalog of copyright title entries	39,500	39,500	39,500	39,500			
Catalog cards	550,500	550,500	550,500	550,500			
Miscellaneous expenses	85,000	105,400	75,000	85,000		−20,400	+10,000
Library buildings, salaries and expenses	698,680	734,500	698,680	711,625	+12,945	−22,875	+12,945
Trust Fund Board, expenses	500	500	500	500			
Total, Library of Congress	8,555,280	9,438,200	8,455,280	8,710,160	+154,880	−728,040	+254,880
GOVERNMENT PRINTING OFFICE							
Working capital and congressional printing and binding:							
Congressional printing	9,200,000	9,200,000	9,200,000	9,200,000			
Working capital	7,500,000	[10] 15,000,000	10,000,000	10,000,000	+2,500,000	−5,000,000	
Total	16,700,000	[10] 24,200,000	19,200,000	19,200,000	+2,500,000	−5,000,000	
Superintendent of Documents, salaries and expenses	2,699,800	[11] 2,773,300	2,700,000	2,700,000	+200	−73,300	
Total, Government Printing Office	19,399,800	26,973,300	21,900,000	21,900,000	+2,500,200	−5,073,300	
Total for items acted upon	72,136,254	81,921,586	60,335,370	73,767,651	+1,631,397	−8,153,935	+13,432,281

[7] Proposed to be consolidated into a new item in 1952.
[8] See footnote 7.
[10] Includes $7,500,000 in H. Doc. 59.
[11] Together with reappropriation of $200,000 from balance of 1951 appropriation.